

Message Text

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ACTION EUR-12

INFO OCT-01 ISO-00 CIAE-00 PM-05 INR-07 L-03 ACDA-10
NSAE-00 PA-02 SS-15 PRS-01 SP-02 USIA-15 TRSE-00
MCE-00 /073 W
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R 301935Z SEP 77
FM USMISSION NATO
TO SECSTATE WASHDC 6289
SECDEF WASHDC
INFO JCS WASHDC
CINCUSAREUR HEIDELBERG GER
CINCUSNAVEUR LONDON ENG
CINCLANT NORFOLK VA
CINCUSAFE RAMSTEIN AB GER
HQ17AF SEMBACH AFB GER
601TCW SEMBACH AFB GER
USNMR SHAPE BE
USCINCEUR VAIHINGEN GER

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JCS FOR J3, 601TCW FOR CC/LGK
E.O. 11652: N/A
TAGS: NATO ETEL MARR
SUBJECT: PROCEDURES FOR THE INVOLVEMENT OF THE FOLLOW-ON
TO NADGE ORGANIZATION IN NEW AIR DEFENCE ELECTRONIC ENVIRON-
MENT PROJECTS AND EARLY WARNING/NADGE O&M SUPPORT

REF: NADEEC-R/19, DTD AUG 19, 1977, ITEM IX, PARA 12(15)

THERE FOLLOWS THE TEXT OF A DRAFT LETTER FROM THE NADEEC
TO SACEUR, REQUESTING ADDITIONAL INFORMATION ON SHAPE'S
POSITION VIS A VIS NADEEC EXAMINATION OF PROPOSED WARNING
INSTALLATION EFFORTS. WE RECOMMEND AGREEMENT WITH THE
LETTER VIA THE SILENCE PROCEDURE. REQUEST WASHINGTON
GUIDANCE BEFORE OCT 5.

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BEGIN TEXT:

REFERENCES: (A) SHAPE LTR 3170.15/14-9-3/77 DATED 23 JUNE
1977, (B) NADEEC-POL/2-14-01/(77)25 DATED 27 APR 77,
(C) NADEEC-SEC/2-14-01/(75)66 DATED 18 DECEMBER 1975,
(D) C-M(72)40 DATED 27 JUN 72, (E) NPB(FO)-D/6(FINAL)
DATED 26 MAY 1972.

THE CONTENTS OF YOUR LETTER (REF A) WERE DISCUSSED AT LENGTH BY THE NADEEC AT ITS LAST MEETING. THE COMMITTEE WAS PLEASED TO NOTE THE VERY POSITIVE STATEMENTS CONCERNING THE EXCELLENT MUTUAL COOPERATION AND COORDINATION WHICH EXISTS BETWEEN THE NADEEC AND ITS HARDWARE (ADHC) AND SOFTWARE (ADSC) SUB-COMMITTEE ON THE ONE HAND AND SHAPE ON THE OTHER HAND, ON MATTERS INVOLVING LOGISTIC SUPPORT.

2. HOWEVER IT WAS WITH CONCERN AND, FRANKLY, DISAPPOINTMENT THAT THE NADEEC NOTED SHAPE'S POSITION AS REGARDS THE EXAMINATION BY THE NADEEC OF NEW WARNING INSTALLATION PROJECTS IN SACEUR'S ANNUAL RECOMMENDED INFRASTRUCTURE SLICES. THE COMMITTEE CONSIDERED TWO POSSIBILITIES FOR ITS NEXT COURSE OF ACTION, NAMELY, EITHER TO SUBMIT THE PROCEDURES AGREED BY ALL THE NATIONS TO THE IMS FOR NOTATION BY THE MILITARY COMMITTEE, BUT WITH THE COMMENT THAT SHAPE DOES NOT CONCUR WITH THE PARTICULAR PROCEDURE CONCERNING EXAMINATION OF WARNING INSTALLATION INFRASTRUCTURE PROJECTS, OR TO ASK ITS CHAIRMAN TO MAKE A FURTHER APPROACH TO SACEUR WITH THE AIM OF EXPLAINING WHY THIS PROCEDURE DOES NOT CONFLICT WITH SHAPE'S RESPONSIBILITIES BUT IS NECESSARY TO ENABLE THE NADEEC TO PROPERLY DISCHARGE ITS OWN. THE COMMITTEE DECIDED ON THE LATTER COURSE AND CHARGED ME ACCORDINGLY.

3. FIRST I SHOULD LIKE TO TRY AND DISPOSE OF THE MATTERS
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RAISED IN THE THIRD POINT OF PARA 3 AND IN PARA 4 OF YOUR LETTER. I BELIEVE YOU WILL AGREE THAT EVENTS HAVE MODIFIED ORIGINAL EXPECTATIONS AS REGARDS THE MULTI-PROJECT COORDINATION COMMITTEE. FUTURE CHANGES IN THE SCOPE OF INTEREST OF THE NADEEC AND ANY CHANGES IN ITS RESPONSIBILITIES WHICH MIGHT DERIVE THEREFROM, COULD WELL STEM FROM THE OVERALL PICTURE AS IT EMERGES FROM THE ON-GOING WORK ON THE AIR DEFENCE INITIATIVE. THE NADEEC WAS PLEASED TO NOTE THAT SHAPE STANDS READY TO CONTINUE A DIALOGUE ON THIS QUESTION.

4. THE CORE OF THE PROBLEM, IT SEEMS TO ME, CAN BE SUMMED UP VERY EASILY. SIMPLY STATED SHAPE BELIEVES THAT, IN EXAMINING WARNING INSTALLATION SLICE PROPOSALS, THE NADEEC IS GOING BEYOND ITS MANDATE. ON THE CONTRARY THE NATIONS REPRESENTED IN THE NADEEC AND IN THE INFRASTRUCTURE COMMITTEE ALL FEEL THAT THE NADEEC'S RESPONSIBILITIES AS SET FORTH IN REFS (D) AND (E), PARTICULARLY AS REGARDS ENSURING THE CONTINUANCE OF AN INTEGRATED ADGE SYSTEM AND ITS INTER-OPERABILITY WITH ADJACENT SYSTEMS, CANNOT BE PROPERLY DISCHARGED UNLESS PROPOSED MODIFICATIONS AND ADDITIONS, BOTH NATO COMMON-FUNDED AND NATIONAL, ARE EXAMINED.

5. THE NADEEC'S VIEW HAS ALWAYS BEEN THAT ITS TERMS OF

REFERENCE AND RESPONSIBILITIES DERIVE FROM THE MORE DETAILED DOCUMENT (REF E), AS WELL AS FROM THE ABRIDGED DOCUMENT (REF D) APPROVED BY THE COUNCIL, SINCE THE FORMER IS SUBSUMED BY THE LATTER AND THEREFORE FORMED A PART OF THE COUNCIL'S APPROVAL (SEE FOOTNOTE 2 ON PAGE 1 OF C-M(72)40). THE NADEEC IS CONVINCED THAT THE PROCEDURES IN QUESTION ARE IN CONSONANCE WITH THE GENERAL AIM AND PRINCIPLES STATED IN ANNEX II TO C-M(72)40, NAMELY "TO ASSIST SHAPE AND THE COUNTRIES TO MAINTAIN AN INTEGRATED ADGE SYSTEM AT THE HIGHEST STATE OF OPERATIONAL EFFECTIVENESS," AND ALSO WITH THE RESPONSIBILITIES SET FORTH IN NPB(FO)-D/6 (FINAL), PARA

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16(3)(B) OF ANNEX II WHICH STATES "THE PROGRAMMING OF MODIFICATIONS AND ADDITIONS TO THE NADGE SYSTEM WILL BE INITIATED IN ACCORDANCE WITH EXISTING BUDGETARY PROCEDURES AND ADVICE WILL BE GIVEN BY THE NADEEC."

6. TURNING TO PRACTICAL MATTERS, I MUST EMPHASIZE THAT THE NADEEC AND ITS SUB-COMMITTEES HAVE FOLLOWED THE PROCEDURE IN QUESTION IN REGARD TO THE WARNING INSTALLATION PROJECTS CONTAINED IN THE SHAPE RECOMMENDED INFRASTRUCTURE SLICES XXVII AND XXVIII AND THE NADEEC HAS RENDERED ITS EXAMINATION

REPORTS TO THE CHAIRMAN OF THE INFRASTRUCTURE COMMITTEE.
NEITHER OF THESE REPORTS, I CONTEND, CONTAINS ANYTHING WHICH
COULD BE CONSTRUED AS CUTTING ACROSS SACEUR'S RESPONSIBILITIES UNDER MC-54/1 AND MCM-11-69, WHICH ARE ESPECIALLY
MENTIONED IN ANNEX II TO C-M(72)40.

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7. SUMMARISING THEN, THE SITUATION IS AS FOLLOWS:

- (1) ALL THE NATIONS IN THE NADEEC AND IN THE INFRASTRUCTURE COMMITTEE HAVE ACCEPTED THE SUBJECT PROCEDURE;
- (2) THE NADEEC AND ITS SUB-COMMITTEES HAVE ACTED IN ACCORDANCE WITH THIS PROCEDURE FOR THE LAST TWO YEARS IN CONNECTION WITH SLICES XXVII AND XXVIII. IT IS, THEREFORE, NO LONGER APPROPRIATE TO TALK OF THE NADEEC'S "SUGGESTION" (SEE ITEM 2, PARA 3 OF REF A). IT IS, IN FACT, AN ESTABLISHED PROCEDURE;
- (3) SHAPE BELIEVES THAT IN SO DOING THE NADEEC IS EXCEEDING ITS MANDATE BUT REF (A) DOES NOT SAY WHY NOR DOES IT CLAIM THAT THE NADEEC IS USURPING SACEUR'S PREROGATIVES;
- (4) IN THE PERFORMANCE OF ITS EXAMINATIONS, THE NADEEC HAS SCRUPULOUSLY RESPECTED SACEUR'S EXCLUSIVE RESPONSIBILITY FOR STATING OPERATIONAL REQUIREMENTS AND ASSIGNING PRIORITIES.

8. IN CONCLUSION, I TRUST THAT THE FOREGOING WILL ASSIST IN SETTING THE RECORD STRAIGHT AND THAT IT MIGHT ALSO PROVIDE A BASIS FOR A REAPPRAISAL OF SHAPE'S POSITION. IT SEEMS TO ME THAT WE ARE LEFT FINALLY WITH THREE CHOICES. THESE ARE:

- (1) SHAPE MAINTAINS THE POSITION EXPRESSED IN REF (A), IN WHICH CASE I SHALL FORWARD THE PROCEDURES DOCUMENT FOR NOTATION BY THE MILITARY COMMITTEE BUT WITH A SPECIAL MENTION THAT SHAPE DOES NOT CONCUR WITH THE PARTICULAR FUNCTION OF EXAMINING WARNING INSTALLATION INFRASTRUCTURE SLICE PROPOSALS;
- (2) SHAPE BELIEVES THAT THE NADEEC IS ENCROACHING UPON AN AREA OF RESPONSIBILITY ASSIGNED TO SACEUR, IN WHICH CASE ARBITRATION IN ACCORDANCE WITH PARA 3(3) OF ANNEX II TO C-M(72)40;
- (3) SHAPE ACKNOWLEDGED THAT THE SUBJECT PROCEDURE HAS BEEN

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AGREED BY ALL THE NATIONS AND THAT IT IS IN USE, THUS ENABLING ME TO FORWARD THE PROCEDURES DOCUMENT FOR SIMPLE NOTATION BY THE MILITARY COMMITTEE.

9. THE NEXT MEETING OF THE NADEEC WILL BE HELD ON 9-11 NOV
IN NATO HEADQUARTERS. I SHOULD BE MOST GRATEFUL IF YOU
WOULD KINDLY LET ME HAVE YOUR COMMENTS ON THE FOREGOING
PRIOR TO THIS EVENT. END TEXT. BENNETT

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